# WEST AREA COMMITTEE - 13 SEPTEMBER 2017

Title of paper:	Local Plan Part 2: Land and Planning Policies Document – Revised			
	Publication Version			
Director(s)/	Paul Seddon – Chief Planner		Wards affected:	
Corporate Director(s):	David Bishop – Deputy	Chief	Aspley, Bilboroug	h, Leen
	Executive/Corporate D	irector	Valley	
	Development & Growth	ו		
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Date of consultation with Portfolio Holder(s) N/A				
(if relevant)				
Relevant Council Plan	Key Theme:			
Strategic Regeneration and Development		$\square$		
Schools				
Planning and Housing		$\square$		
Community Services				
Energy, Sustainability and Customer				
Jobs, Growth and Transport		$\square$		
Adults, Health and Community Sector				
Children, Early Intervention and Early Years				
Leisure and Culture				
Resources and Neighbou	Resources and Neighbourhood Regeneration			
	-			

# Summary of issues (including benefits to citizens/service users):

Once adopted, the Land and Planning Policies Document will form the second part of the City Council's Local Plan for Nottingham City, alongside the Nottingham City Aligned Core Strategy (Local Plan Part 1), which was adopted in September 2014.

A Revised Publication version of the Land and Planning Policies Document will be published for a six week period from Friday 29 September to Friday 10 November 2017 to allow formal representations. This follows several consultation stages including Issues and Options consultation, a Preferred Options consultation, and a Publication version consultation.

Following this Revised Publication stage, the Land and Planning Policies Document will be submitted to the Secretary of State and undergo independent examination. If found sound, the document will be adopted and, alongside the Core Strategy, will replace the current Local Plan (2005).

The Land and Planning Policies Document contains planning policies to guide decision making on planning applications. Some policies have been carried forward from the last Local Plan (adopted in 2005) but there are also new policy areas. The Land and Planning Policies Document also includes 79 specific sites which are allocated for particular uses, such as housing, employment or retail.

Site allocations and policy designations are set out on the Policies Map, and changes to the Policies Map will also be published alongside the Revised Publication Land and Planning Policies Document.

#### Recommendation(s):

1

That the committee notes that the Local Plan Part 2: Land and Planning Policies document (Revised Publication Version) and the accompanying Policies Map changes will be published for representations, and the period for making representations ends on Friday 10 November 2017.

### 1 REASONS FOR RECOMMENDATIONS

1.1 Production of a Local Plan is a statutory requirement.

### 2 BACKGROUND (INCLUDING OUTCOMES OF CONSULTATION)

- 2.1 Once adopted, the Local Plan Part 2: Land and Planning Policies Document (Local Plan) will form part of the statutory planning framework for Nottingham, alongside the Core Strategy. Before the Local Plan can be adopted, it must go through several stages of formal and informal consultation. To date, the Local Plan has been through three informal stages of consultation the Issues and Options consultation stage, the Additional Sites consultation stage and the Preferred Option consultation stage, and one formal stage of consultation on the Publication Version of the Local Plan.
- 2.2 The previous consultations have informed the development of the Local Plan, and a number of changes are proposed to the previous Publication Version of the Plan. It is therefore considered necessary to consult on a Revised Publication version of the Plan before it is ready for independent examination by a Government appointed Planning Inspector. The Revised Publication Version of the Local Plan will be published for representations, with consultation focussed on the changes between the Publication Version and the Revised Publication Version of the Local Plan. This provides a formal opportunity for the local community and other interested parties to consider the changes made to the Local Plan since the original Publication Version.
- 2.3 All documents can be viewed at <u>www.nottinghamcity.gov.uk/revisedpublication</u>.
- 2.4 The policies in the Local Plan address the following matters:
  - Climate Change
  - Employment Provision and Economic Development
  - Role of Town, District and Local Centres
  - Regeneration
  - Strategic Regeneration Sites
  - Housing Size, Mix and Choice
  - Design and Enhancing Local Identity
  - The Historic Environment
  - Local Services and Healthy Lifestyles
  - Community Facilities
  - Managing Travel Demand
  - Green Infrastructure, Parks and Open Space
  - Biodiversity
  - Minerals
  - Telecommunications
  - Land Contamination, Instability and Pollution

- Developer Contributions
- 2.5 The Local Plan also includes a Policies Map showing new or amended designations (e.g. the Castle and Creative Quarters, Retail Centres, Green Belt Revisions and Minerals Safeguarding Areas), together with the site allocations. The consultation will also include the Policies Map, where this is proposed to be changed.
- 2.6 The following site allocations are relevant to this Area Committee, and site plans and Development Principles are included as an appendix to this report. Where the Revised Publication Version of the Local Plan makes changes to the sites or to the Development Principles, these are shown in the appendix:

#### West Area Sites

### Sites marked with an \* are proposed to be changed.

### PA16 Woodhouse Way – Nottingham Business Park North\*

Safeguarding Direction renders most of the allocation non developable, and the part of the site affected has been deleted. For the remaining part of the site, the Development Principles have been amended to add retail uses to the range of acceptable uses in recognition of the existing planning permission.

### PA17 Woodhouse Way – Woodhouse Park

#### PA24 College Way – Melbury School Playing Field\*

site area reduced by 0.1 hectare, to reflect the presence of a school garden.

#### PA25 Chingford Road Playing Field\*

Development Principles amended to ensure the development secures provision of publically accessible and formal on site open space amounting to approximately one third of the site area, which should act as a buffer to protect the setting of heritage assets.

#### PA26 Denewood Crescent – Denewood Centre

#### PA27 Wilkinson Street – Former PZ Cussons\*

Development Principles amended to include a school in the range of acceptable uses.

# PA29 Bobbers Mill Bridge – Land Adjacent to Bobbers Mill Industrial Estate

#### PA30 Bobbers Mill Bridge – Bobbers Mill Industrial Estate

#### PA31 Ascot Road – Speedo\*

has been deleted due to development being substantially complete.

#### PA32 Beechdale Road – South of Former Co-op Dairy\*

has been reduced in size to the area which already benefits form Planning Permission, following consultation with the other land owners.

#### PA33 Chalfont Drive – Former Government Buildings

#### PA34 Beechdale Road – Former Beechdale Baths

# CONSULTATION

- 2.7 164 individual people and organisations responded to the Publication Version consultation and there were approximately 967 individual responses.
- 2.8 A Report of Consultation has been produced setting out the measures undertaken at previous consultation stages. This has been published for information alongside the Revised Publication Local Plan.

# SUSTAINABILITY APPRAISAL

2.9 Under the requirements of the Planning and Compulsory Purchase Act (2004), a Sustainability Appraisal (SA) (which incorporates the EU requirement for Strategic Environmental Assessment) has been produced. The SA has 14 objectives relating to economic, social and environmental issues in Nottingham. The SA assesses the potential impacts of each of the policies and site allocations against the 14 objectives, and has been published alongside the Local Plan.

# OTHER BACKGROUND ASSESSMENTS

- 2.10 In addition to analysing the consultation responses and undertaking the SA, a number of other background assessments have been undertaken to inform the Local Plan. Each of the sites put forward for allocation has undergone a detailed assessment. The assessment involved collecting information regarding planning history, land use, constraints, transport and accessibility, wider regeneration benefits, infrastructure and energy and heat networks and previous work, including Development Briefs. Site visits were also undertaken for each site.
- 2.11 Background Papers have also been produced to inform the Local Plan policies. Where necessary, addendums have been produced to update them for the Revised Publication Version of the Local Plan.

These are titled as follows:

- Climate Change
- Employment and Economy
- Infrastructure Delivery Plan
- Green Belt
- Minerals
- Retail
- Sustainable, Inclusive and Mixed Communities
- Transport
- Equalities Impact Assessment

# **NEXT STEPS**

2.12 Any representations received will be considered and technical drafting changes may be proposed if any factual or minor inaccuracies emerge. These will not be consulted upon. However, if the City Council wishes to make any further substantial changes to the draft Local Plan in response to the representations or other key factors, then it is likely that these will need to be subject to further consultation.

2.13 The Council will summarise the main issues raised by representations, and submit the summary together with the Local Plan and all the representations received at both Publication and Revised Publication stage to the Secretary of State for independent examination by an Inspector. The examination is likely to include a public hearing session, when parties making representations may, at the Inspector's discretion, present their views in person. The examination is expected to be in Summer 2018, and if the Local Plan is found legally compliant and sound it is anticipated that it will be adopted later in 2018.

# 3 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS

3.1 None – the production of a Local Plan is a statutory requirement.

# 4 <u>FINANCE COLLEAGUE COMMENTS (INCLUDING IMPLICATIONS AND VALUE FOR</u> <u>MONEY/VAT)</u>

4.1 The production of a Local Plan is a statutory requirement for the Council. There are no direct financial implications from the submission of a Local Plan and the work has been undertaken using current existing resources earmarked for this purpose and presents no financial pressure on the Council. (Comments from Susan Tytherleigh, Strategic Finance Business Partner, Development and Growth, 14 August 2017).

# 5 <u>LEGAL AND PROCUREMENT COLLEAGUE COMMENTS (INCLUDING RISK</u> <u>MANAGEMENT ISSUES, AND LEGAL, CRIME AND DISORDER ACT AND</u> <u>PROCUREMENT IMPLICATIONS)</u>

5.1 As indicated in the main body of the report, the Council is under a statutory duty to produce a Local Plan of which the LAPP is part. Requirements relating to the production and adoption of the local plan are prescribed by regulations. The approval of such documents is not the sole function of the Executive and only full Council can approve the submission of the LAPP for independent examination. Whilst there are risks that the Plan (or parts of it) could be found to be unsound or challenged on adoption the LAPP has been the subject of legal advice during its preparation to seek to ensure its compliance with the law and planning policy. Although the LAPP has already been through one period of consultation it is prudent to carry out a further consultation on the proposed changes (especially those which may affect the Plan's soundness), to strengthen the Council's position at the submission stage and this report is brought before the Committee as part of that process. (Comments from Ann Barrett Team Leader, Planning and Environment Team, Legal Services, 10 August 2017).

### 6 STRATEGIC ASSETS & PROPERTY COLLEAGUE COMMENTS (FOR DECISION RELATING TO ALL PROPERTY ASSETS AND ASSOCIATED INFRASTRUCTURE) (AREA COMMITTEE REPORTS ONLY)

6.1 Property has been fully consulted as appropriate throughout the preparation of the Nottingham City Land and Planning Policies Development Plan Document (Local Plan Part 2), The LAPP contains a number of sites owned by the City Council the development of which will increase the provision of new homes and employment opportunities, assist in regeneration and generate capital receipts for the Council. (Comments provided by Rod Martin, Property Development Manager, 10 August 2017).

# 7 EQUALITY IMPACT ASSESSMENT

7.1 Has the equality impact of the proposals in this report been assessed?

No

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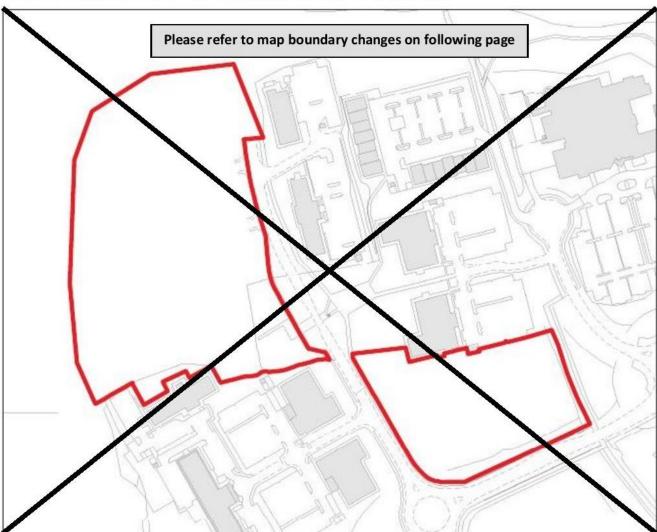
An EIA is not required because the Area Committee is a consultee to the Local Plan.

### 8 <u>LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR</u> <u>THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION</u>

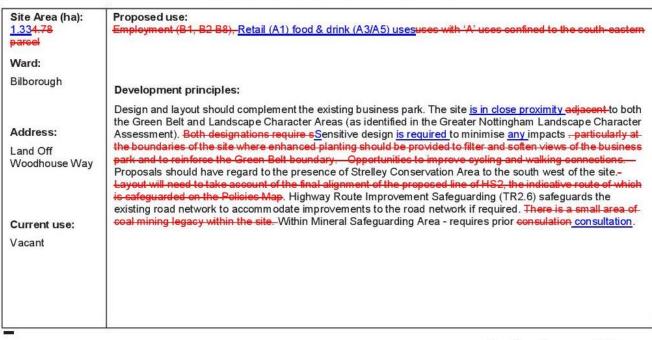
- 8.1 Nottingham City Land and Planning Policies Development Plan Document (Local Plan Part 2), Revised Publication Version, September 2017. (Shows the proposed changes as track changes to the original Publication Version, January 2016).
- 8.2 Schedule of Changes to the Nottingham City Land and Planning Policies Development Plan Document (Local Plan Part 2), Publication Version, September 2017.
- 8.3 Nottingham City Land and Planning Policies Development Plan Document (Local Plan Part 2), Publication Version, January 2016.
- 8.4 The Land and Planning Policies Sustainability Appraisal Report, January 2016, and addendum, September 2017.
- 8.5 Report of Consultation for the Nottingham City Land and Planning Policies Development Plan Document (Local Plan Part 2) Publication Version, (Draft Regulation 22 Statement), September 2017.
- 8.6 The Land and Planning Policies Site Assessment Document, January 2016 and addendum, September 2017.
- 8.7 Climate Change Background Paper, January 2016.
- 8.8 Retail Background Paper, January 2016 and addendum, September 2017.
- 8.9 Transport Background Paper, January 2016 and addendum, September 2017.
- 8.10 Sustainable, Inclusive and Mixed Communities Background Paper, January 2016 and addendum, September 2017.
- 8.11 Employment Provision and Economic Development Background Paper, January 2016 and addendum, September 2017.
- 8.12 Minerals Background Paper, January 2016 and addendum, September 2017.
- 8.13 Green Belt Background Paper, January 2016.
- 8.14 Infrastructure Delivery Plan, September 2017.

# 9 PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT

- 9.1 Department for Communities and Local Government, National Planning Policy Framework, March 2012.
- 9.2 Nottingham City Council, Local Plan Part 1: The Nottingham City Aligned Core Strategy, September 2014.

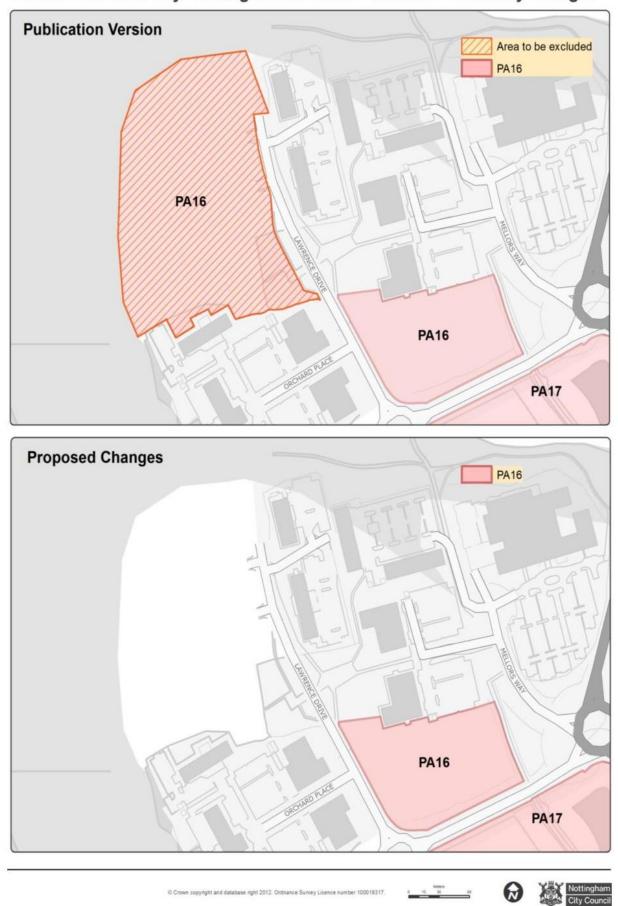


#### PA16 Woodhouse Way - Nottingham Business Park North



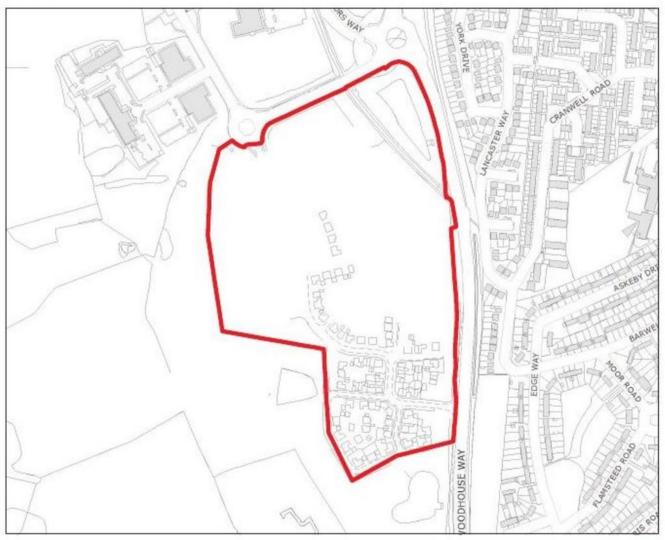
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PA16 Woodhouse Way - Nottingham Business Park North - Boundary Changes

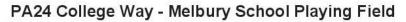
# PA17 Woodhouse Way - Woodhouse Park

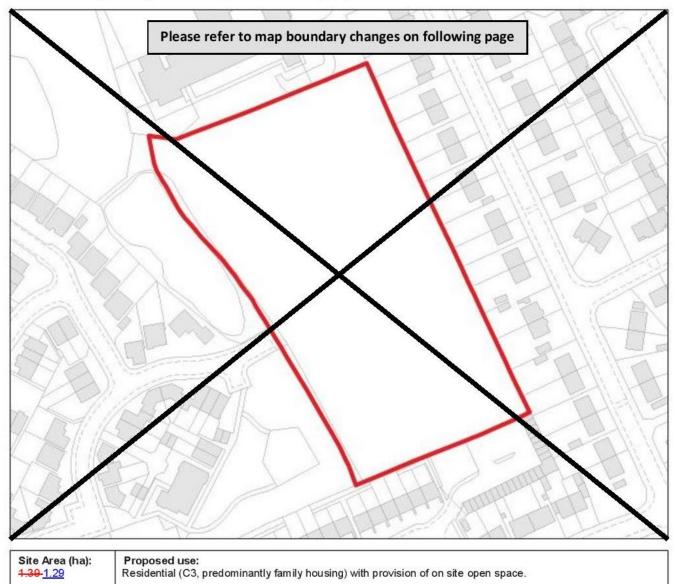


Site Area (ha): 12.2	Proposed use: Residential, (C3, predominantly family housing with scope for an element of specialist housing suitable for elderly people). Local convenience store (A1), employment uses (B1, B2, B8) with appropriate buffer if
Ward:	employment uses are developed alongside residential.
Bilborough	Development principles:
Address: Land Off Woodhouse Way	Design and layout should have regard to the presence of Strelley Conservation Area to the south west of the site and an archaeological constraints area within the site boundary to the north east. The site is adjacent to both the Green Belt and Landscape Character Areas (as identified in the Greater Nottingham Landscape Character Assessment). Both designations require sensitive design to minimise impacts, particularly at the boundaries of the site where enhanced planting should be provided to filter and soften views of the business park and to reinforce the Green Belt boundary. This site is close to the proposed line of HS2. If committed on the currently proposed alignment, development of the site will need to be designed to take account of any amenity issues arising as a result. TR2.6 shown on the Policies Map safeguards the existing road network to accommodate improvements if required. The water course in the north east corner of the site should be retained and its wildlife value enhanced. Opportunities to enhance biodiversity and habitat corridors to Stone
Vacant	Pit Plantation LWS to the south west. There is potential for this development to help address identified open space deficiencies in the area. There is a small area of coal mining legacy within the site. Within Mineral Safeguarding Area - requires prior consultation.

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#### **Development principles:**

Ward: Bilborough

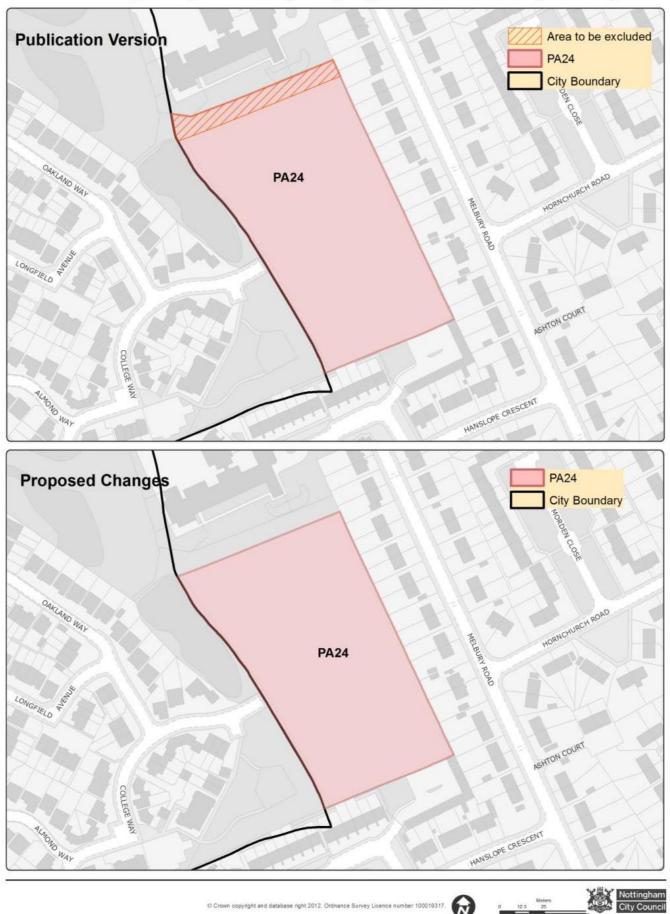
Address:

College Way

Current use: Open space Design, layout and access should be carefully considered to avoid adverse impacts on existing residential properties. Residential development should include publicly accessible on site open space with links to existing open space in the north west. Within Minerals Safeguarding Area and there is a small area with coal mining legacy within the site - requires consideration prior to development.

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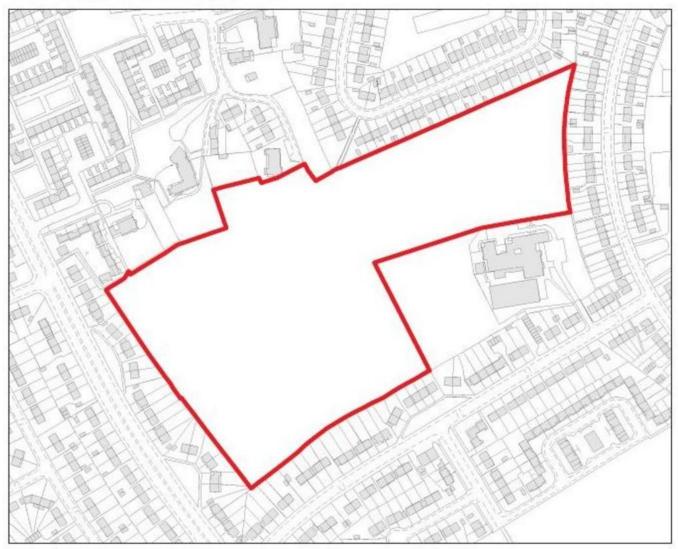
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PA24 - College Way - Melbury Playing Field - Boundary Changes

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# PA25 Chingford Road Playing Field



Site Area (ha): 6.02	<b>Proposed use:</b> Residential (C3, predominantly family housing) with a proportion of the site retained as open space.
Ward:	
Bilborough	Development principles:
Address: Chingford Road Current use: Open space	Design, layout and access should be carefully considered to avoid adverse impacts on existing residential properties and the density of development should <u>have regard to</u> be similar to that of the existing surrounding residential development. The site is adjacent to Listed Buildings and development proposals should protect and enhance the setting of these heritage assets. <u>Development proposals should secure the provision of publicly accessible formal on-site open space</u> . To provide a buffer to and to help protect the setting of heritage assets, this open space should be located to the north west of the site and cover approximately one third of the site area. It should include Aa-proportion of the site should be incorporated into-multi-purpose greenspace, and may provide opportunities to create a buffer to aid protection of the setting of nearby heritage assets. Early engagement with Severn Trent Water is required on connection to water/waste water services. Within Minerals Safeguarding Area - prior consultation required.

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# PA26 Denewood Crescent - Denewood Centre



Site Area (ha): 3.04	Proposed use: Residential (C3, predominantly family housing) with potential for an element of specialist housing to meet the needs of the elderly.
Ward:	
Bilborough	Development principles:
Address:	Design, layout and access should be carefully considered to avoid adverse impacts on existing residential properties. Within Minerals Safeguarding Area - prior consultation required.
Denewood Crescent	
Current use: Training Facility	

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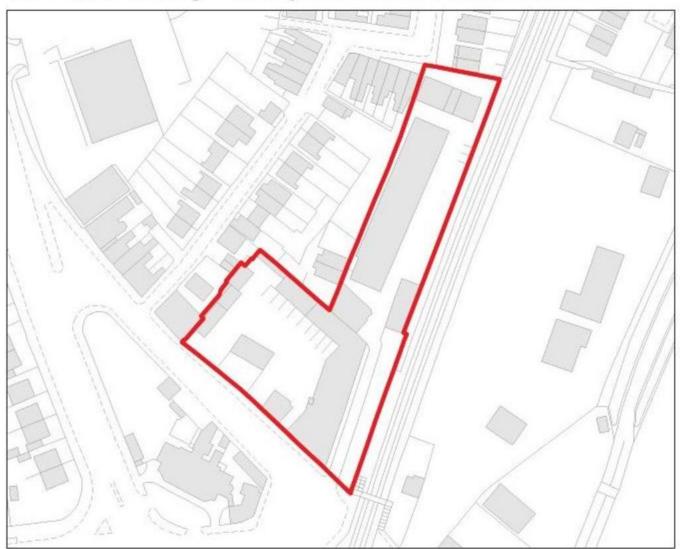
# PA27 Wilkinson Street - Former PZ Cussons



Proposed use:
Residential (C3, predominantly family housing), education (D1), employment (B1, B2) and open space.
Development principles:
Proposals should have regard to the Star Buildings Conservation Area located to the north east of the site and proposals should seek to retain the existing chimney within development. The site is within an area of high flood risk and any planning application should be accompanied by a site specific Flood Risk Assessment. Floodplain compensation should be provided within the site. The River Leen LWS and its associated green corridor, borders the site to the east and south. These habitats should be provided across the site - indicative route shown on the Policies Map. The site is within 250m of landfill site and is underlain by principa aquifer, therefore the potential to pollute the groundwater resource should be considered. Within Minerals Safeguarding Area and Hazardous Installation Consultation Zone - requires consideration prior to
development.

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# PA29 Bobbers Mill Bridge - Land Adjacent to Bobbers Mill Industrial Estate

Residential use (C3, predominantly family housing).
Development principles:
The site is within areas of medium and high flood risk. Any planning application should be accompanied by a site specific Flood Risk Assessment. An holistic approach to flood risk management, flood plain compensation and mitigation is required with other sites in the Bobbers Mill area with close involvement of the Local Authority and Environment Agency. The site is underlain by a principal aquifer and it should be ensured that development does not result in pollution of the groundwater resource. Within Mineral Safeguarding Area - requires prior notification but not considered a barrier to development. Within an Archaeological Constraints Area and this should be econsidered early on in the development process. Opportunities to improve walking and cycling links through the site should be explored along side opportunities for habitat enhancement.

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# PA30 Bobbers Mill Bridge - Bobbers Mill Industrial Estate

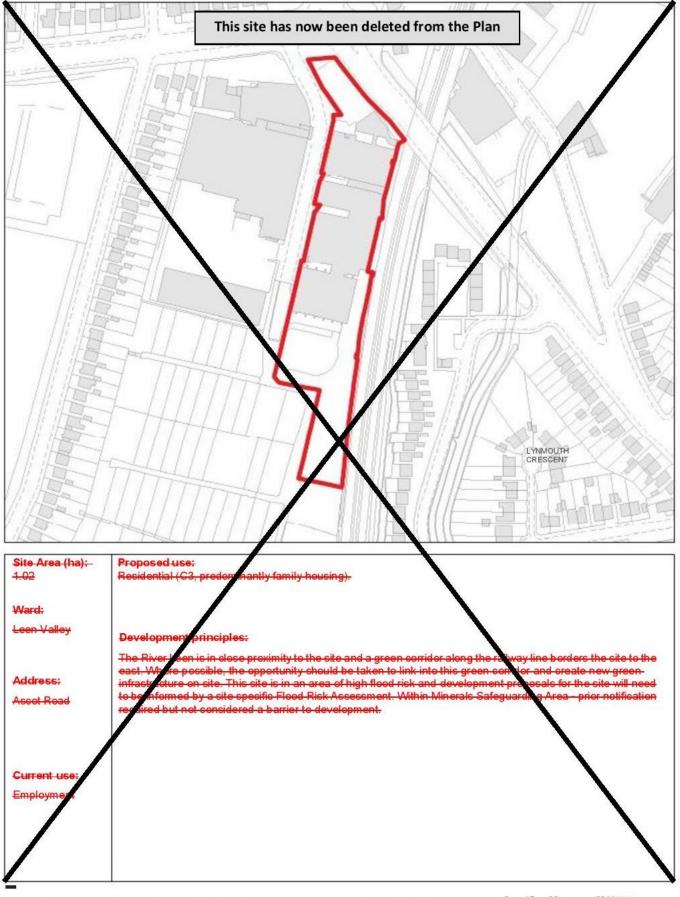


Site Area (ha):	Proposed use:
4.26	Residential (C3, predominantly family housing), employment (B1).
Ward: Leen Valley	Development principles:
Address: Bobbers Mill Bridge Current use: Employment	Design, layout and access should be carefully considered to avoid adverse impacts on existing residential properties. The River Leen LWS runs through the centre of the site and this should be a feature of development and the opportunity should be taken to enhance the ecological and visual amenity value of watercourse. Open space could be provided either side to buffer, protect and enhance the River Leen. There is potential for this development to help address identified open space deficiencies in the area. There are opportunities to improve cycle and pedestrian connections through the site and an indicative route is shown on the Policies Map. The site is within an area of high flood risk and any planning application should be accompanied by a site specific Flood Risk Assessment and proposals should include flood risk mitigation measures. Layout should have regard to potential need for an easement adjacent to the River Leen. Part of the site is within a Mineral Safeguarding Area - prior notification required but this is not anticipated to be a barrier to development.

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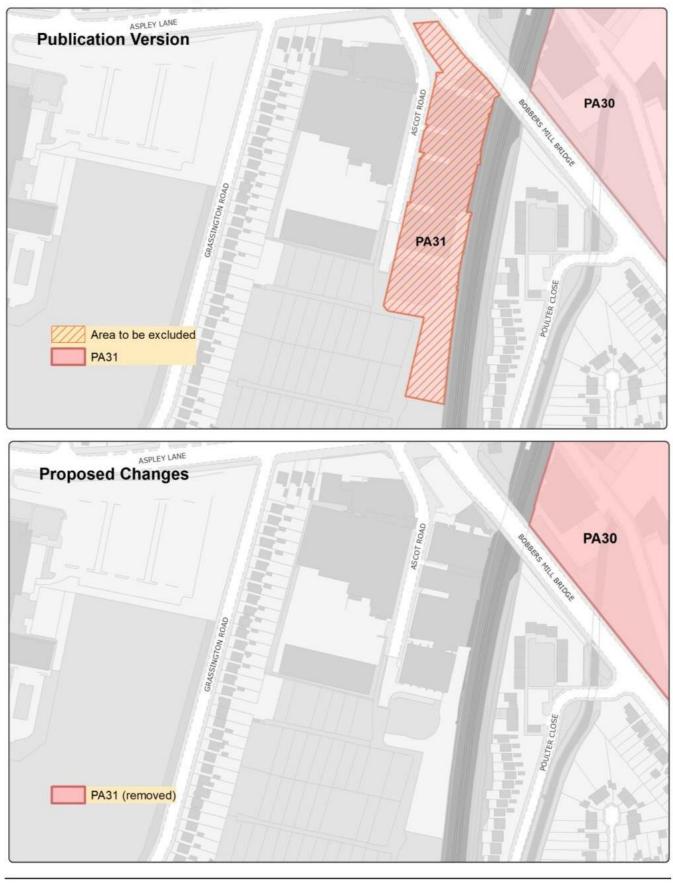
# PA31 Ascot Road - Speedo



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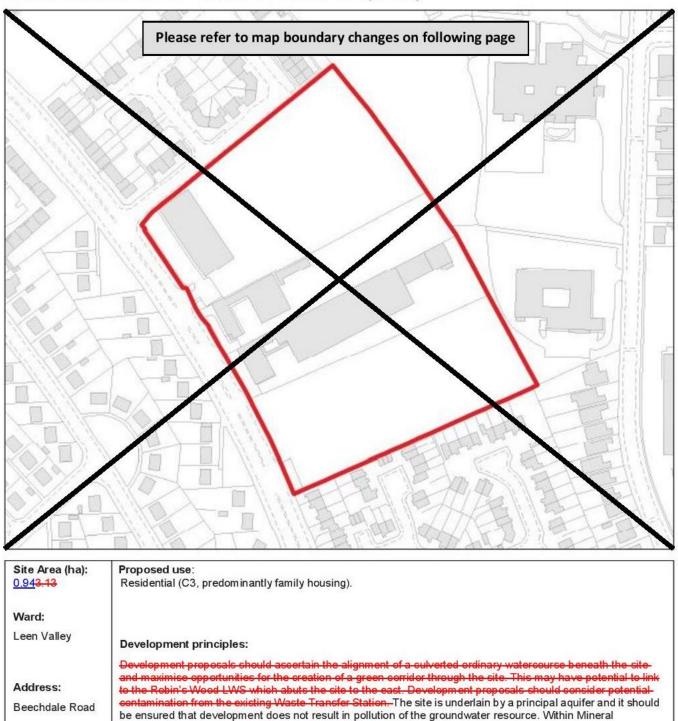
# PA31 Ascot Road - Speedo - Allocation Deletion



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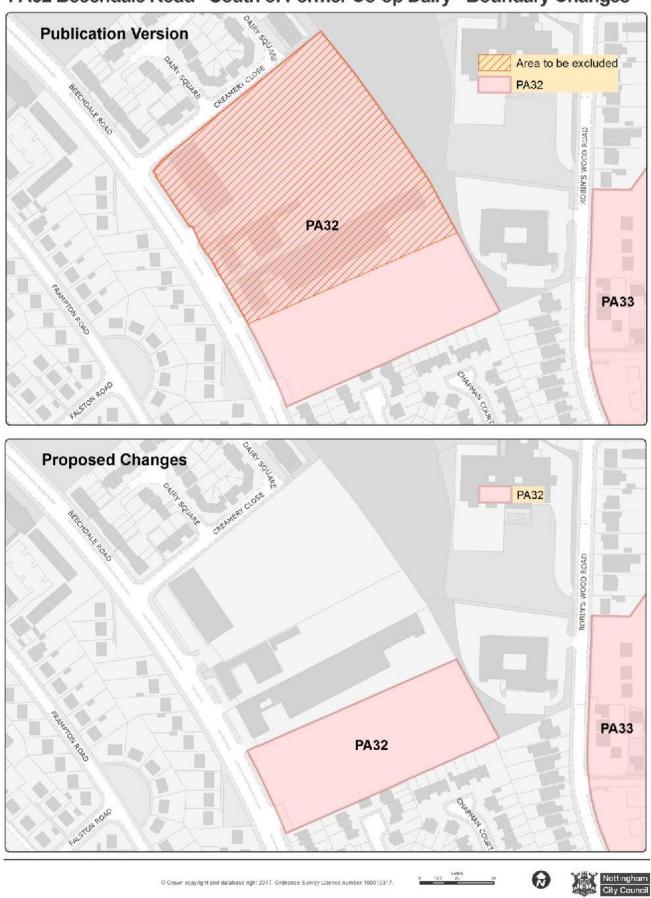
Safeguarding Area - prior notification required but not considered barrier to development.

# PA32 Beechdale Road - South of Former Co-op Dairy

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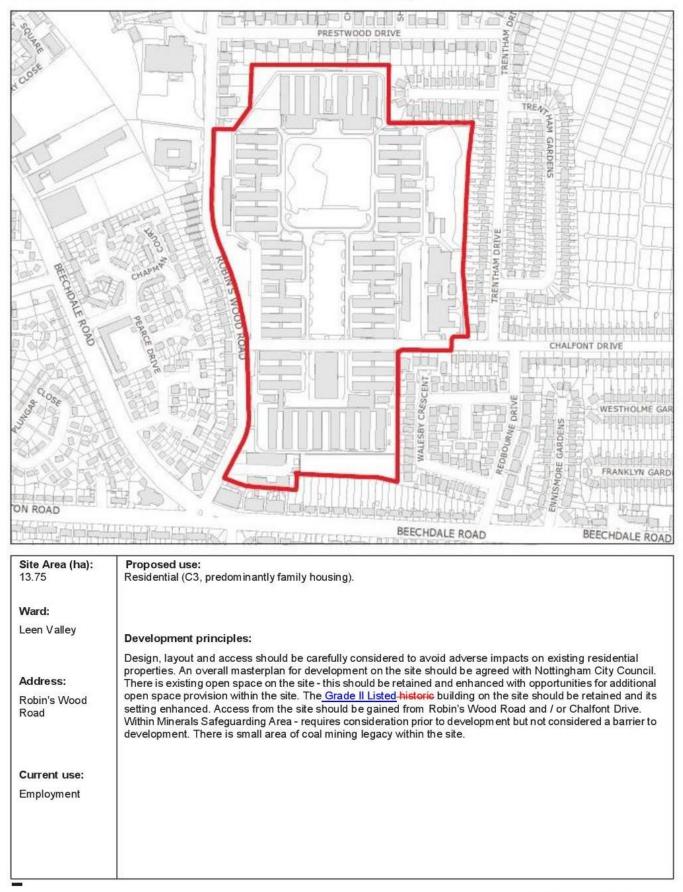
Current use: Employment

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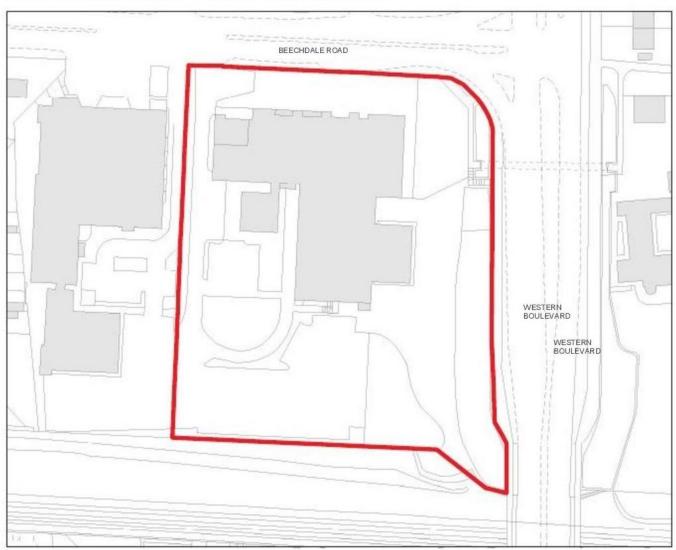
# PA32 Beechdale Road - South of Former Co-op Dairy - Boundary Changes

### PA33 Chalfont Drive - Former Government Buildings



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# PA34 Beechdale Road - Former Beechdale Baths

Site Area (ha):	Proposed use:
1.36	Convenience retail store (A1), with scope for residential (C3).
Ward:	
Leen Valley	Development principles:
Address:	Access to this site should be from Beechdale Road. The scale and appropriateness of proposals for food retailing will be considered in the context of identified deficiencies/capacity at the time of application. Should a mixed retail and residential scheme come forward, development should be sensitively designed to protect
Beechdale Road	amenities of residential occupiers with residential development located away from the busy Western Boulevard. The site is underlain by a principal aquifer and it should be ensured that development does not result in pollution of the groundwater resource. Within Minerals Safeguarding Area - prior notification required but not considered a barrier to development. Outside the site boundary to the south east, a location for a future rail station is safeguarded.
Current use:	
Leisure	

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